

## Message Text

CONFIDENTIAL

PAGE 01 USUN N 02010 01 OF 02 180204Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----008200 180211Z /61  
O 180202Z MAY 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 1428  
INFO AMEMBASSY AMMAN  
AMEMBASSY BEIRUT IMMEDIATE  
AMEMBASSY CAIRO  
AMEMBASSY DAMASCUS  
AMCONSUL JERUSALEM IMMEDIATE  
AMEMBASSY JIDDA  
AMEMBASSY KUWAIT  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY OSLO  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY TEHRAN  
AMEMBASSY TEL AVIV IMMEDIATE

CONFIDENTIAL SECTION 01 OF 02 USUN NEW YORK 02010

EXDIS

E.O. 11652: GDS  
TAGS: PORG, MARR, UNSC, LE, IS  
SUBJECT: UNIFIL: LATEST VIEWS OF URQUHART AND GUYER

1. SUMMARY: AMB LEONARD MET WITH UNDER SECRETARIES  
GENERAL URQUHART AND GUYER TO DISCUSS LATEST UNIFIL  
ISSUES. VISIT WAS USEFUL IN ONCE AGAIN PROVIDING  
SHOT-IN-THE-ARM TO UN OFFICIALS WHO MUST COPE ON  
DAY-TO-DAY BASIS WITH DIFFICULT PROBLEMS TO WHICH THERE  
ARE NO READY OR EASY ANSWERS. GUYER'S SCHEDULE IS TO  
SPEND MAY 19 IN DAMASCUS AND MAY 20 IN BEIRUT. HE WILL  
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PAGE 02 USUN N 02010 01 OF 02 180204Z

SEE ARAFAT, PROBABLY IN BEIRUT. END SUMMARY.

2. LEONARD CALLED ON URQUHART AND GUYER (JAMES JONAH  
ALSO PRESENT) TO REVIEW STATUS OF LATEST UNIFIL PROBLEMS.

A. LEBANESE ARMY TO SOUTH LEBANON (USUN 1982).  
LEONARD STRESSED IMPORTANCE OF LEBANESE UNIFORMED PRES-

ENCE IN SOUTH; LEBANESE ARMY REPRESENTATION WOULD BE PREFERABLE BUT INCREASE IN UNIFORMED GENDARMES WOULD ALSO BE IMPROVEMENT. HE URGED UN LEND SUPPORT TO EFFORT TO TRANSFER THREE COMPANIES AS A BEGINNING. JONAH RESPONDED BY POINTING OUT GOL'S COMMUNICATIONS/TRANSPORTATION PROBLEMS. HE NOTED HIGHWAY BETWEEN ZAHRANI AND TYRE CONSTITUTES AN AMBUSHERS' PARADISE. ROUTE THROUGH BEKAA VALLEY TO SOUTH WAS MORE FEASIBLE BUT WOULD REQUIRE EXPLICIT PLO COOPERATION THROUGH FATAH-CONTROLLED TERRITORY BEYOND HASBAYA. URQUHART SAID THREE COMPANIES COULD BE LIABILITY FOR UN BOTH IN MILITARY TERMS AND LOGISTICALLY. COMPANIES COULD BECOME ISOLATED; NEW HADDADS COULD EMERGE. PROJECTED SITES FOR THREE COMPANIES -- MARJUYUN, AKIYA (QA'GATIYA) AND TYRE -- WOULD NOT SIMPLIFY COORDINATION AND SECURITY PROBLEMS. AFTER FURTHER DISCUSSION, URQUHART AGREED THAT FURTHER APPROACH TO LEBANESE ABOUT THE THREE COMPANIES (ORIGINALLY GEN. SIIASVUO'S PROPOSAL WHEN IDEA OF THREE BATTALIONS WAS SCUTTLED) WOULD BE USEFUL.

B. LEBANESE GENDARMES. LEONARD MOVED TO POSSIBILITY OF BEEFING UP LOCAL GENDARMES; SOME COULD BE APPOINTED LOCALLY BY VILLAGE MUKTARS, AS LONG AS GOL SUPPORTED PHYSICALLY AND POLITICALLY. JONAH ADDED THAT PLO WOULD NOT OPPOSE GENDARMES IN SOUTH; ARAFAT HAD SO STATED TO UN LAST MONTH. HE CLAIMED, HOWEVER, THAT LEBANESE HAVE

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PAGE 03 USUN N 02010 01 OF 02 180204Z

REFUSED THIS OPTION. GUYER SAID CONFESSONAL ALLEGIANCES CONTINUE TO GROW, THREATENING LEBANESE UNITY. URQUHART CONCLUDED THAT UN SHOULD TAKE UP GENDARMES QUESTION AGAIN WITH PRES. SARKIS. (DESPITE WHAT EMBASSY BEIRUT HAS BEEN TOLD, UN SAYS THERE ARE ONLY ABOUT 50 GENDARMES WITH UNIFIL.)

C. LEBANESE MILITARY LIAISON OFFICERS. REITERATING EARLIER CONVERSATION ON USEFULNESS OF LEBANESE ARMY LIAISON OFFICERS BEING STATIONED WITH CONTINGENTS, LEONARD REMARKED THAT UNIFORMED LEBANESE, HOWEVER FEW, WOULD BE MORALE-BUILDING FACTOR. UN COULD DECIDE HOW AND WHERE TO ASSIGN THESE OFFICIALS. TROOP CONTRIBUTORS WILL RIGHTFULLY BEGIN TO QUESTION LEBANESE RESOLVE TO ASSERT ITS AUTHORITY IF IT CONTINUES TO HOLD BACK ON ASSIGNING ITS OWN PERSONNEL TO THE SOUTH.

D. ZAHRANI AS UNIFIL HEADQUARTERS. AFTER REVIEWING THE DISADVANTAGES OF MAINTAINING UNIFIL HEADQUARTERS IN NAQUORA (EVEN THE TELEPHONES ARE CONNECTED TO ISRAELI SWITCHBOARDS), GUYER SAID AT LEAST MAIN OFFICES OF HEADQUARTERS SHOULD BE TRANSFERRED TO ZAHRANI. GUYER

WILL DISCUSS WITH SYRIANS BOTH USE OF TAPLINE BUILDING AND SECURITY IN SURROUNDING ZONE. NO-MAN'S LAND TO THE SOUTH TOWARD TYRE WILL PRESENT PROBLEM, BUT CONSTANT USE OF HIGHWAY BY UN PERSONNEL MAY CONTRIBUTE TO PACIFYING THE AREA.

E. ISRAELI WITHDRAWAL AND PALESTINIANS. LEONARD MENTIONED THAT U.S. INTENDS TO MAKE STRONG APPROACH TO

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PAGE 01 USUN N 02010 02 OF 02 180208Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W

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O 180202Z MAY 78

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 1429

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT IMMEDIATE

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CONFIDENTIAL SECTION 02 OF 02 USUN NEW YORK 02010

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GOI PRESSING FOR ANNOUNCEMENT OF A DATE FOR FINAL WITHDRAWAL. HE ALSO NOTED DEMARCHE BY UK, FRANCE AND CANADA TO ISRAEL AND THOSE TO ARAB STATES ON PLO COOPERATION. URQUHART DOUBTED THE ARABS HAD REALIZED FULL IMPLICATIONS OF UNIFIL DEPLOYMENT OVERWHELMINGLY IN THE NORTHERN PORTION OF AREA, WITH THE "HOSTILE" ELEMENTS. THE FORCE IS DIRECTED AGAINST BEING PALESTINIANS, LEBANESE LEFTISTS AND OTHER LOCALS. MOREOVER, HE CLAIMED

AREA VACATED BY IDF CLEARLY DOES NOT REPRESENT 65 PERCENT  
OF THE AREA ONCE OCCUPIED BY ISRAEL. UN MAPS INDICATE  
BULGES IN THE LINES SHOWING CONTINUING ISRAELI OCCUPATION  
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PAGE 02 USUN N 02010 02 OF 02 180208Z

OF MORE THAN 35 PERCENT. UN OF COURSE INTENDS TO HOLD  
CLOSELY ITS MAPS AND ASSESSMENT OF EXTENT OF ACTUAL IDF  
WITHDRAWAL.

F. RAFAT'S PROBLEMS. URQUHART NOTED THAT  
RADICAL PALESTINIANS WILL CONTINUE TO PRESSURE ARAFAT WITH  
INCREASING STRENGTH AS LONG AS IDF REMAINS IN SOUTH  
LEBANON. THE MORE EXTREME PALESTINIANS WILL ADVANCE  
ARGUMENTS FOR VIOLENCE IF IDF DOES NOT ANNOUNCE A CONCRETE  
PLAN FOR COMPLETE WITHDRAWAL. LEONARD RECALLED U.S.  
PLANNED DEMARCHE AND NOTED THAT KUWAITI AMB. BISHAR  
TOLD US EARLIER THIS WEEK THAT ISRAELI WITHDRAWAL WILL BE  
VIEWED BY ARABS AS A VICTORY; ARAFAT IS SENSITIVE TO THIS  
REACTION.

G. SYG WALDHEIM ON POSSIBLE SECURITY COUNCIL ACTION.  
AFTER LEONARD RESTATED OUR VIEWS ON POTENTIALLY DISASTROUS  
OUTCOME OF RECONVENING SC TO DEBATE MANDATE, URQUHART  
SAID IF MAJOR CLASHES TAKE PLACE SYG WOULD HAVE NO CHOICE  
BUT TO REPORT BACK TO SC. HE WOULD BE FORCED TO GO INTO  
SPECIFICS OF WHAT THE PROBLEMS ARE, WHO HAS RIGHT TO BE  
IN SOUTH LEBANON AND WHAT COURSE OF ACTION UNIFIL MUST  
PURSUE. URQUHART TOOK POINT THAT THIS COULD OPEN  
PANDORA'S BOX AND VIRTUALLY PUT UNIFIL OUT OF BUSINESS.

H. GOL REP TO ACCOMPANY UN ON CALLS ON ARAFAT.  
UN OFFICIALS UNDERSTOOD LEONARD'S EXPOSITION OF SIGNI-  
FICANCE TO THE RE-ESTABLISHMENT OF LEBANESE AUTHORITY  
OF INVITING LEBANESE OFFICIALS TO ACCOMPANYING GUYER  
WHEN HE CALLS ON ARAFAT. HOWEVER, IN THEIR VIEW, GOL  
WOULD PROBABLY OBJECT ON GROUNDS THAT IT MAKES ARAFAT  
TOO MUCH A PART OF LEBANESE SITUATION AND THAT GOL WOULD  
BE EMBARRASSED WHEN ARAFAT BROACHED CAIRO AGREEMENT IN  
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PAGE 03 USUN N 02010 02 OF 02 180208Z

PRESENCE OF UN. GUYER SAID SYRIANS MAKE POINT OF NOT  
BEING PRESENT WHEN UN OFFICIALS SPEAK WITH PLO IN  
DAMASCUS. GUYER COMMENTED THAT IN MESSAGE ON MAY 16  
FROM ARAFAT TO WALDHEIM, FORMER PLEDGED FULL SUPPORT FOR  
UNIFIL.

3. CONVERSATION CONCLUDED WITH GUYER NOTING THAT HE AND JONAH WOULD BE DEPARTING NYC LATE MAY 17 AND WERE SCHEDULING APPOINTMENTS IN BEIRUT FOR MAY 19 AND DAMASCUS FOR MAY 20 (BEIRUT 2785). GUYER INTENDS TO REVIEW FULL RANGE OF ISSUES WITH LEBANESE OFFICIALS. HE AND JONAH WILL PROBABLY MEET WITH ARAFAT IN BEIRUT, ALTHOUGH POSSIBILITY EXISTS OF THEIR GETTING TOGETHER IN DAMASCUS INSTEAD.

4. PLEASE NOTE GUYER WILL BE IN BEIRUT MAY 19 AND DAMASCUS MAY 20, AS STATED PARA 3 ABOVE, NOT AS GIVEN IN PARA 1. LEONARD

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## Message Attributes

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**Concepts:** DIPLOMATIC DISCUSSIONS, INTERNATIONAL PEACEKEEPING FORCES  
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**Decapton Date:** 20 Mar 2014  
**Decapton Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
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**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Status:** NATIVE  
**Subject:** UNIFIL: LATEST VIEWS OF URQUHART AND GUYER  
**TAGS:** PORG, MARR, LE, IS, UNSC, UNIFIL  
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**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014